1	PLANNING COMMISSION MINUTES	
2		April 24, 2002
3		April 24, 2002
5		
6 7 8	CALL TO ORDER:	Chairman Vlad Voytilla called the meeting to order at 7:00 p.m. in the Beaverton City Hall Council Chambers at 4755 SW Griffith Drive.
9 10 11 12 13 14	ROLL CALL:	Present were Chairman Vlad Voytilla, Planning Commissioners Bob Barnard, Gary Bliss, Eric Johansen, Dan Maks, Bill Young and Shannon Pogue; and Alternate Planning Commissioner Steven Olson.
15 16 17		Development Services Manager Steven Sparks, Associate Planner Sambo Kirkman, Senior Planner
18 19 20		Barbara Fryer, Principal Planner Hal Bergsma, Associate Planner Veronica Smith, Senior Transportation Planner Don Gustafson, Assistant
21 22 23		City Attorney Ted Naemura and Recording Secretary Sandra Pearson represented staff.
23 24 25		
26 27		
28 29		
30 31 32	for the meeting.	to order by Chairman Voytilla, who presented the format
33 34	VISITORS:	
35 36 37	_	ed if there were any visitors in the audience wishing to a on any non-agenda issue or item.
38 39 40 41	that his review of the fill Project. He pointed out	sed the 114 th Avenue Redevelopment Project, observing les has not indicated that this involves an Urban Renewal that several potential alternatives exist, including a Local LID), emphasizing that these options should not require
43 44	STAFF COMMUNICATION	

On question, staff indicated that there were no communications at this time.

OLD BUSINESS:

 Chairman Voytilla opened the Public Hearing and read the format for Public Hearings. There were no disqualifications of the Planning Commission members. No one in the audience challenged the right of any Commissioner to hear any of the agenda items, to participate in the hearing or requested that the hearing be postponed to a later date. He asked if there were any ex parte contact, conflict of interest or disqualifications in any of the hearings on the agenda. There was no response.

7:05 p.m. – Observing that he is a member of staff of the Beaverton School District, Chairman Voytilla recused himself from participating on tonight's agenda item, passed the gavel to Vice-Chairman Barnard, and stepped down from the dais.

CONTINUANCES:

A. <u>CUP 2001-0031 – BEAVERTON HIGH SCHOOL CAFETERIA AND PARKING LOT EXPANSION</u>

(Continued from March 20, 2002)

The following land use applications have been submitted to construct a new two-level, 30,000-square foot cafeteria building located directly north of and connecting to the existing high school building. The proposed project is an expansion of an existing conditional use. Educational institutions, including public, private or parochial academic schools are identified specifically as a conditional use within the R10 zone. The development proposal is located at 13000 SW 2nd Street; Washington County Assessor's Map 1S1-16AD, on Tax Lots 11100, 11000, 02900, 07100 and 10900 and 1S116AC, on Tax Lots 02100 and 02500. The site is zoned Urban Low Density (R-10) and is approximately 27 acres in size. A decision for action on the proposed development shall be based upon the approval criteria listed in Section 40.05.15.2.C.

Commissioner Maks disclosed that he is a former member of the Beaverton School District's Long-Range Facilities Group and had been involved in the projects involved in the last bond measure, adding that he is technically an elected official of the district. He clarified that his constituency is Southridge High School, noting that he serves as Chairman of the Southridge High School Local School Committee and was elected to this position in March 2001. Pointing out that his daughter is currently a student at Beaverton High School, he emphasized that none of these disclosures would affect his ability to be fair and impartial with regard to making a decision on this particular application.

 Commissioner Pogue disclosed that he had attended the Incoming Freshman Night at Beaverton High School and that he had reviewed some of the drawings and information with regard to this project, observing that this would not affect

44

45 46

1	his ability to make a fair and impartial decision with regard to this particular
2	application.
3	
4	On question, Associate Planner Sambo Kirkman advised Vice-Chairman Barnard
5	that no film of the site is available.
6	
7	Indicating that he had visited and been involved in several other land use actions
8	involving this site, Commissioner Johansen pointed out that as a former student of
9	Beaverton High School, he is generally familiar with the site.
10	
11	Observing that he had attended a baseball game on the site this afternoon,
12	Commissioner Young stated that he is familiar with the site.
13	
14	Commissioner Bliss mentioned that he had visited the site and had no contact
15	with any individual with regard to this application.
16	
17	Noting that he had made several visits to the site prior to the recent Street
18	Vacation application, Commissioner Maks noted that he drops off his daughter at
19	the school on a regular basis and is very familiar with the site.
20	
21	Commissioner Pogue mentioned that he had visited and is familiar with the site
22	and has had no contact with any individual with regard to this application.
23	Wise Chairman Damand stated that he had signed the site union to the meant Court
24	Vice-Chairman Barnard stated that he had visited the site prior to the recent Street
25	Vacation application and on numerous other occasions and is very familiar with
26	this site.
27	Associate Discuss Wideway associated the Coeff Described height described the
28	Associate Planner Kirkman presented the Staff Report and briefly described the
29	request for a Conditional Use Permit (CUP) for the expansion of the existing
30	Beaverton High School Campus, including the construction of a 30,000-square
31	foot two-story cafeteria building, three parking lots and other associated site
32	modifications. Concluding, she recommended approval of the application and
33	offered to respond to questions.
34	Deferming to Section 60.20.10.5 (Dealing Tables) on mass 10 of the Stoff Deport
35	Referring to Section 60.20.10.5 (Parking Tables) on page 10 of the Staff Report,
36	Commissioner Johansen requested clarification of the projected numbers of students and staff with regard to the parking requirement.
37	students and start with regard to the parking requirement.
38	Ms. Virleman alarified that the projected numbers are 2200 students and 200 staff
39	Ms. Kirkman clarified that the projected numbers are 2200 students and 200 staff.
40	Sanior Transportation Planner Don Gustafson avalained that the determination of
41	Senior Transportation Planner Don Gustafson explained that the determination of the parking requirements is based upon a student count that actually includes both
42	students and staff.
43	Students and Stan.

Commissioner Johansen referred to page 11 of the Staff Report with regard to the ten percent parking reduction, requesting clarification of whether the

Development Code provides that approval of the design is only one of the criteria that must be addressed, emphasizing that other criteria must be met prior to the Commission even considering granting this ten percent parking reduction.

Mr. Gustafson responded that the property owner is required to provide a parking analysis demonstrating to the City's satisfaction that the vehicle parking demand for the existing or proposed use will be met with the reduction in place.

Commissioner Johansen expressed his opinion that this suggests that if the design is approved by both Tri-Met and the City of Beaverton, the ten percent parking reduction would be permitted with no further need to demonstrate compliance with any additional criteria. He pointed out that all of the criteria included in Section 60.20.10.10.A.2 must be met in order for the Commission to consider granting the parking reduction.

Vice-Chairman Barnard questioned whether a conditional approval would be necessary based upon whether that action is actually met.

Commissioner Maks clarified that historically, the adoption of a CUP is also adopting the parking and other associated issues as proposed by the applicant in the application, emphasizing that a specific Condition of Approval is not necessary unless the Commission desires to specify a minimum and maximum amount of parking spaces.

Referring to Section 60.20.10.5 (Places of Assembly), Development Services Manager Steven Sparks pointed out that the parking ratio for a high school relates to the number of both FTE students and staff.

Commissioner Johansen noted that he interprets this as indicating that the base-parking requirement, based upon 2400 total students and staff, is 480 parking spaces, as opposed to the 440 parking spaces indicated in the Staff Report.

APPLICANT:

<u>VLAD VOYTILLA</u>, representing the Facilities Department of the Beaverton School District, observed that the applicant has reviewed the Staff Report and concurs with the recommended Conditions of Approval. Noting that the applicant would provide a brief presentation, he introduced Frank Angelo, the Planning Consultant, adding that the Traffic Consultant, the Landscape Consultant and various other consultants are also available to respond to questions.

FRANK ANGELO, representing *Angelo*, *Eaton & Associates* on behalf of the Beaverton School District, reiterated that the applicant concurs with staff's recommendation with regard to this application and expressed his opinion that the applicant's proposal complies with the City of Beaverton's requirements for a CUP. He provided a brief overview of the site plan, pointing that that one of the

goals is to provide adequate parking for buses. He described the location of the existing Beaverton High School as it relates to the proposed cafeteria and parking lot expansion for this facility. Observing that only the access to the parking area on the east side would be gated and would be closed for campus security purposes throughout the school day, he clarified the location of the parking lots and number of parking spaces that would be available with this proposal. Pointing out that the proposed 432 parking spaces should be adequate for both students and staff, he expressed his opinion that the application meets the eligibility requirements for the ten percent parking reduction. He noted that the applicant is proposing a pedestrian amenity or shelter plaza at the intersection of SW Farmington Road and SW Stott Street, adding that there have been negotiations with Tri-Met with regard to the design of this facility, which would be approximately 300 square feet in size.

Mr. Angelo discussed the parking of school buses, observing that this would occur both on SW Erickson Street and on SW Stott Street. He mentioned that ten of these buses would park on the east side of SW Erickson Street in the northbound direction and eleven buses would park in the west side of SW Stott Street in the southbound direction. Referring to an illustration depicting the proposed bus parking, he noted that the cross section on the left is SW Erickson Avenue at the entrance to the driveway. He mentioned that the applicant is providing bulb outs and curb extensions in an effort to provide some protection for the buses, adding that these vehicles would be parking very closely nose to end in order to provide no opportunity for students to run between the buses. Observing that crosswalks would be provided on SW Erickson Street, he explained that speed tables would operate as crosswalks as well. He described the raised speed humps, which would be flat on top, adding that these would be located at the intersection SW Erickson Avenue and the entrance to the new parking area, and as well as across from the parking lot at the entrance to the football stadium.

 Mr. Angelo explained that no parking would be allowed on the east side of SW Erickson Street during school hours, adding that the general public would be allowed to park in this area after school hours and on weekends. He pointed out that 122 parking spaces would be provided for bicycles, emphasizing that the overall intent of these improvements is the creation of an urban campus, with an attractive pedestrian crossing between SW Erickson Street and SW Stott Street, as well as an attractive streetscape. He provided copies of illustrations of the street sections, reiterating that the applicant has met the City of Beaverton's applicable requirements for a CUP. Concluding, he requested approval of the application and offered to respond to questions.

Commissioner Young mentioned the 311 parking spaces is provided on-site, adding that the applicant is projecting to provide 432 parking spaces on-site as the change occurs. He requested clarification of whether the existing spaces that

1 2	would be lost within the public right-of-way would be subtracted from the total of the increased parking spaces or whether these had already been subtracted.
3 4 5	Mr. Angelo advised Commissioner Young that public street parking has not been included in any of the projections.
6 7 8	Commissioner Young emphasized that he is attempting to determine the net gain in parking spaces.
9 10 11 12	Vice-Chairman Barnard pointed out that public parking spaces could not be included within the required criteria, explaining that it is necessary for the applicant to demonstrate only on-site parking.
13 14 15 16 17	Mr. Angelo noted that 311 parking spaces are currently available, adding that the net increase in parking is 121 spaces, for a total of 432 parking spaces. He emphasized that this is on-site parking and does not include the parking available on SW Erickson Street or SW Stott Street.
18 19 20 21	Commissioner Young reiterated that he is curious with regard to the net increase of on-site parking spaces, and requested clarification of how many public spaces would be lost with this proposal.
22 23	Mr. Angelo advised Commissioner Young that he does not have this information.
24 25 26	Mr. Voytilla pointed out that this is not included within the applicable criteria.
27 28 29 30	Referring to the proposed pedestrian plaza on the corner of SW Farmington Road and SW Stott Street, Commissioner Young questioned whether this has been designed to the point where it is possible to determine what this facility would look like.
31 32 33 34 35	Observing that Gary Alfson of <i>Harper Houf Righellis</i> , <i>Inc.</i> is working on this issue with Ben Baldwin of Tri-Met, Mr. Angelo pointed out that the design of the proposed pedestrian plaza has not yet been determined.
36 37 38 39	Commissioner Young emphasized that he is curious with regard to whether there is any intention of providing access for individuals utilizing public transit from buses on SW Farmington Road traveling both westbound and eastbound.
40 41 42	GARY ALFSON , representing <i>Harper Houf Righellis</i> , <i>Inc.</i> on behalf of the applicant, pointed out that the pedestrian plaza would primarily serve buses traveling eastbound on SW Farmington Road.

43 44

45

46

Mr. Voytilla pointed out that this pedestrian plaza would be located directly east of the signalized intersection at SW Cedar Hills Boulevard, noting that this is not a controlled intersection. He noted that with a mid-block crossing on SW

1 2	Farmington Road, a safe pedestrian route for individuals riding the westbound buses would not be available.
3	
4	Commissioner Bliss requested clarification of the discrepancy between the 436
5	parking spaces referenced in the application and the 432 parking spaces
6	mentioned in all of the testimony that has been received.
7	
8	Pointing out that there had been some revisions, Mr. Angelo clarified that the
9	correct number of parking spaces is 432, including the requested ten percent
10	parking reduction.
11	
12	Commissioner Johansen requested information with regard to public transit that
13	would serve the proposed pedestrian plaza.
14	
15	Mr. Angelo advised Commissioner Johansen that the headways on SW
16	Farmington Road are 15 minutes.
17	
18	Commissioner Johansen questioned whether any evidence indicates that the
19	presence of this proposed pedestrian plaza would generate any transit usage along
20	this route, noting that this could reduce the parking demand.
21	
22	Mr. Voytilla clarified that one of the features of this proposed facility, beyond
23	utilization as a cafeteria, is that it is large enough to accommodate conferences,
24	adding that the applicant intends individuals attending conferences and meetings
25	scheduled at this facility would have the option of utilizing public transit.
26	
27	Commissioner Johansen questioned whether a parking analysis based upon this
28	different use had been prepared.
29	1 1
30	Mr. Voytilla informed Commissioner Johansen that this issue had been
31	considered, emphasizing that this option is available for any of the district's
32	facilities that provide for multiple uses.
33	
34	Commissioner Johansen requested information with regard to current utilization
35	of public transit by both students and staff.
36	of public transit by both students and start.
37	Mr. Voytilla pointed out that although this information is available, he does not
38	have it with him at this time.
39	mero to with initial and time.
40	Referring to the Development Code, Commissioner Johansen mentioned that one
41	of the requirements for consideration of the parking reduction is parking analysis
42	demonstrating adequate demand, adding that he had not found any parking

43 44 45

46

Mr. Angelo explained that the overall parking requirements had been reviewed, noting that the projected 2200 students had been there historically prior to the

analysis within any of the documents that had been provided.

opening of Southridge High School and pointed out that parking at that time had been adequate.

Commissioner Johansen questioned whether adequate is intended to indicate that the parking had not spilled out of the district's lots into the neighborhoods.

Mr. Angelo responded that it is his understanding that the parking at the site had not gone beyond the district's lots, expressing his opinion that the additional 122 parking spaces is more than adequate to accommodate the projected enrollment and employment at the site.

Mr. Voytilla noted that at that time, the district had also utilized portable classrooms, observing that these structures were located on the parking lots, emphasizing that these particular parking spaces were not effectively in use at the time.

Commissioner Johansen expressed his recollection of Friday night football games is that parking definitely spills over down SW 6^{th} Street, adding that he has personally observed and heard comments from some of the neighbors with regard to this issue.

Referring to the Development Code with regard to parking requirements at high schools, Mr. Voytilla pointed out that many of the high schools in the metropolitan area do not have on-site parking that is adequate to accommodate sporting events, particularly with regard to a team that is experiencing a good season.

Commissioner Johansen expressed his opinion that a parking reduction should be based upon a real issue, rather than a pedestrian plaza that would not contribute towards a reduction in the parking demand.

Mr. Angelo pointed out that in terms of the proposed parking reduction, the school has a permit process that provides them with the ability to control the number of students permitted to utilize the parking lots. He mentioned that the district's requirement to provide busing to all students who reside a mile or more from the school creates alternative transportation and reduces the demand on the parking.

Expressing his appreciation of the parking permit process, Commissioner Bliss pointed out that this involves on-site parking, adding that once all of the permits are issued, there would still be additional students who wish to drive their own vehicles to and from school.

Observing that this would involve parking on public property, Mr. Angelo noted that the district has no means to address this issue.

Commissioner Bliss emphasized that he has a problem with approving a parking reduction without having access on all information with regard to the proposal, specifically the pedestrian plaza. He noted that if this pedestrian plaza is not functional, then the Commission would have approved a proposal based upon something that is not going to occur.

> Commissioner Johansen mentioned that the applicant has stated that parking for ten buses would be available northbound on SW Erickson Street and requested clarification of the number of buses that would travel through that area during the a.m. peak period.

Mr. Voytilla explained that while the district has not reached the anticipated student level of 2,200 students, adding that the buses could be purposely staggered to make certain that only several of the buses load or unload at any given time. He noted that parking has been proposed for ten buses on SW Stott Street and eleven buses on SW Erickson Street, adding that the district has a variety of options available for controlling the bus traffic and parking. On question, he informed Commissioner Johansen that parking would be available to accommodate all of the buses traveling northbound on SW Erickson Avenue.

Commissioner Maks requested clarification of why it is necessary to provide space for all ten buses at the same time, observing that in exchange for not stopping traffic, public parking is being eliminated. He pointed out that because all of these buses should not be at that location at the same time, it should only be necessary to provide adequate room for three or four buses.

Mr. Voytilla explained that there would be occasions in which it would be necessary for all ten buses to park in that location at the same time, emphasizing that the district is also required to provide the ability to remove the students from the school in the event of an emergency situation.

Commissioner Johansen questioned whether the Traffic Study has fully accounted for the buses that would be traveling north on SW Erickson Street and turning either left or right, rather than traveling east on SW 2nd Street. Referring to Figure 2 of the Traffic Study with regard to peak hour traffic volumes, he pointed out that one additional left turn and 17 additional right turns would be created and that at least ten additional bus trips accessing that intersection would be generated.

<u>CARL SPRINGER</u>, representing *DKS Associates* on behalf of the applicant, responded to Commissioner Johansen's question, indicating that only eight additional non-bus-related trips would be accessing that particular intersection, as opposed to traveling east on SW 2^{nd} Street.

Commissioner Johansen expressed his opinion that while he has no evidence to the contrary, eight non-bus-related trips appears to be a low figure considering the amount of traffic currently traveling this same route at that time. Commissioner Maks referred to the discussion with Mr. Springer with regard to the Street Vacation, observing that due to the locations of the additional parking and the new parking on the other side, the flow of the traffic has shifted, creating more route and more vehicles traveling on SW 5th Street towards SW Stott Street, resulting in a decrease in the amount of traffic on SW Erickson Street.

Commissioner Johansen mentioned that there would also be traffic patterns created by the vehicles dropping off individuals, adding that these traffic patterns would not be dictated by the parking lots.

Mr. Springer explained that there would be a net difference of a very small amount of vehicles to the movement, pointing out that ten buses are generally going to turn right, rather than left.

Commissioner Maks expressed concern that the majority (70%) of the drop-offs occur on SW Erickson Street.

Commissioner Johansen observed that this intersection is Level of Service "F" for the northbound left turn movement, with a delay greater than 50 seconds. He questioned whether the Traffic Model takes into account that buses, rather than cars, are involved, emphasizing that these vehicles take longer to pull in and pull out and stack further back through the intersection and could block access to the left turn lane.

Mr. Springer advised Commissioner Johansen that the analysis had indicated a change in the vehicle queue, observing that this had involved one additional vehicle. He emphasized that the majority of the buses would be turning right, pointing out that a left turn at this location would be difficult and would not be appropriate for the district's routing.

Observing that a certain amount of cost is involved in operating each of these buses, Mr. Voytilla pointed out that the district makes every effort to utilize these resources efficiently.

Mr. Springer expressed his opinion that one additional vehicle to a queue is not significant.

Mr. Voytilla mentioned that the City of Beaverton has been suffering for a long time due to incremental additions to failing intersections, emphasizing that at some point, this does become a significant issue.

Commissioner Maks questioned where the special education buses would be traveling.

Referring to an illustration, Mr. Angelo indicated that the special education buses would be entering off of SW Erickson Street and loading and unloading students within the traffic circle.

Commissioner Maks requested clarification of where the buses would be located on SW Erickson Street.

Mr. Angelo advised Commissioner Maks that three buses would be located north of the entrance to the driveway and eight buses would be located to the south between the stadium and the entrance to the driveway.

 Commissioner Maks emphasized that the majority of the students at Beaverton High School do not utilize public transit, pointing out that 70% of the road is outside of the attendance area. He noted that he questions what is needed for parking as it relates to what is required by the Development Code, adding that he is not certain that he approves of eliminating public parking from 7:30 a.m. until 2:30 p.m. Observing that a primary issue with him involves the drop off, he noted that although this could probably be addressed, he had been less concerned when it had appeared that only 110 cars would be traveling through this area. Noting that the horizontal parking situation adds to traffic congestion, he questioned the number of parking spaces located within this turnaround area.

Mr. Springer informed Commissioner Maks that 35 horizontal parking spaces are located within the turnaround area.

Commissioner Maks pointed out that these 35 parking spaces provides 35 opportunities for vehicles to take up to two minutes to park within a parking stall, emphasizing that the peak traffic time at a high school is a span of approximately 20 minutes. He mentioned that the school could address this issue by allowing these parking spaces to be utilized prior to 7:15 a.m., adding that this parking is actually restricting the adequate functioning of that turnaround area. Observing that a student would be attempting to park a Buick in a space that barely has adequate space for a sub-compact car, he noted that there would also be the minibuses that provide transportation for the students with special needs, who often require additional time to reach their destinations, which also delays the traffic pattern through that turnaround area.

On question, Mr. Voytilla informed Commissioner Maks that he is not certain of the number of special needs buses that would be utilized at the site, adding that he is sure that less than six special needs buses would be there. He pointed out that the geometry of the cul-de-sac has been designed to make certain that the buses could park at the curb and traffic would be able to travel around the buses. He noted that a drop-off is also located at the southern end of the cul-de-sac, adding that to the east of the proposed cafeteria, there is a similar curved curb line that will also function as a drop-off area, adding that this area is being enhanced in an effort to encourage drop-offs at both ends.

Emphasizing that the students would not utilize the crosswalks as intended, Commissioner Maks pointed out that they walk diagonally and sideways and that active enforcement is the only way to get the students to use the crosswalks. He mentioned that he would prefer a right-hand turn lane, rather than the pedestrian bulb, and questioned whether there is adequate room to install a right-hand turn lane with a queuing capacity for three vehicles, which could effectively relieve some of the congestion.

Observing that he is not comfortable guessing on this type of issue, Mr. Springer noted that he understands what Commissioner Maks is attempting to accomplish.

Commissioner Maks expressed his opinion that the issues could be appropriately addressed by leaving adequate room for vehicles without being required to travel through the bulb to drop off students.

Mr. Voytilla addressed Commissioner Maks' concern with the proposed elimination of some of what is now public parking on SW Erickson Avenue in order to provide parking for buses, observing that this issue had been debated. He pointed out that the applicant had considered restricting this area for the morning and afternoon periods when the buses arrive, emphasizing that there had been concern with the possibility that some individuals might not comply with this restriction. He explained that it had been determined that the easiest and safest solution would be to restrict this area during school hours.

Commissioner Maks suggested conditioning this restriction for a shorter period of time, pointing out that there are signs at Raleigh Hills Elementary School prohibiting dropping off and allowing buses only during this period of time. He noted that he agrees that parents fail to read signs, observing that the parents of the Southridge High School students began obeying the "No Parking" signs when their cars were towed.

Mr. Voytilla pointed out that the district is attempting to address the situations they have identified at the school that are not working, emphasizing that the parking situation would be monitored and that any necessary revisions would be addressed.

Emphasizing that he has no concern with the parking for the sake of parking, Commissioner Maks requested clarification of how the vehicles that are currently entering and exiting the site to drop off students would continue to do so.

Referring to Figure 4 of the Traffic Report, Mr. Springer pointed out that the number of vehicles turning right heading north on SW Erickson Street is not very significant. Observing that there is no real need for a right-hand turn lane, he noted that this would not serve much purpose.

Commissioner Maks suggested a 60-foot drop-off area on SW Erickson Street.

Observing that he would like to discuss this with the engineer, Mr. Springer pointed out that there could be a way to provide a drop-off area adequate for two or three vehicles to the south of the entrance.

Commissioner Maks suggested a Condition of Approval requiring that the Beaverton School District would provide a student drop-off area, 60-feet in length (three car lengths), at some location on SW Erickson Street. Emphasizing that this area is supposed to function appropriately, he noted that the diagonal parking he had proposed would help to serve this function.

Commissioner Bliss mentioned that while the cul-de-sac bulb provides an adequate turning radius for buses, there are up to six special education buses parked at the curb.

Mr. Voytilla pointed out that these special education buses are not all on the site at the same time, adding that their arrivals are staggered and they are only at the site for a brief period of time.

Vice-Chairman Barnard reminded Mr. Springer and Mr. Voytilla that it is necessary to complete and submit yellow testimony cards.

Mr. Voytilla clarified that because Beaverton High School is a closed campus, students would not be allowed to park in undesignated areas, emphasizing that the students are required to park at a location on the campus. He further explained that student cars are within a gated area during school hours, adding that the ungated parking areas are for visitors and staff only.

PUBLIC TESTIMONY:

EDNA STARKE mentioned that her home is located to the south of the proposed parking lot, adding that she is concerned with health issues that could potentially be created by the exhaust fumes emitted by the buses. She pointed out that because her small wooden fence does not extend all the way to SW Erickson Street, she would like the applicant to install a tall fence to provide security and screening for her yard. Emphasizing that she had actually moved here in 1968 due to air pollution issues that were affecting her husband's health, she noted that she is concerned with the proposal to locate a parking lot near her back yard. She observed that some sort of screening is necessary to prevent the lights from shining into her home, adding that she is also concerned with the size of the proposed shrubs at the time of planting. Observing that she had discussed her concerns with both Ms. Kirkman and Mr. Angelo, she expressed her opinion that it does not appear that her concerns are being addressed appropriately.

At the request of Vice-Chairman Barnard, Ms. Edna Starke's daughter-in-law, **SHANNON STARKE**, indicated the location of her home on the map. She

expressed concern that her mother-in-law would be visited by her grandchildren, who have allergies and asthma-related illnesses.

Vice-Chairman Barnard requested that Ms. Shannon Starke also complete and submit a yellow testimony card.

Ms. Edna Starke reiterated her concerns with a fence, observing that she would like the applicant to provide at least a ten-foot concrete or brick wall fence along the property line.

Ms. Shannon Starke explained that the existing fence does not extend all of the way to SW Erickson Street, expressing her opinion that the fence should extend all of the way to the sidewalk to prevent the students from driving on her mother-in-law's lawn in order to exit the parking area.

Commissioner Maks requested clarification of what purpose the requested tall wall along the property line would serve.

Ms. Edna Starke advised Commissioner Maks that she is requesting this tall wall along her property line to prevent the noise and exhaust fumes from entering her home.

Commissioner Maks assured Ms. Edna Starke that the City's design standards would regulate the design of the lights in such a way that they would not intrude significantly upon her property. He further explained that the design aspect of this particular proposal would be considered at a meeting of the Board of Design Review, adding that it would be in her best interests to address her concerns at that Public Hearing as well. On question, he advised Ms. Shannon Starke that it is practically the standard operating procedure to design the lighting in a way that would not intrude upon the adjacent properties.

Observing that the Planning Commission reviews the proposal for the conditional use in a general manner, Vice-Chairman Barnard explained that the Board of Design Review would then review and condition the specifics with regard to issues such as the lighting and the size and type of shrubs to be planted. He requested that staff make certain that Ms. Edna Starke is provided with the necessary information with regard to the date and time of the Public Hearing before the Board of Design Review.

Commissioner Johansen requested clarification of how far west of the site Ms. Starke's property is located.

Ms. Shannon Starke indicated the location of Ms. Edna Starke's property on the illustration

Commissioner Johansen pointed out that there is another property beated to the west on the south side adjacent to proposed parking lot, requesting clarification of whether this property would be impacted as well.

Ms. Edna Starke expressed her opinion that her home is the only one that would be significantly impacted by this proposed parking lot, adding that this could potentially decrease the value of her property.

Vice-Chairman Barnard informed Ms. Edna Starke that it is necessary to provide documented information indicating that the proposal would decrease the value of her property, adding that this information could either be provided to the Planning Commission at this time or to the Board of Design Review during their Public Hearing.

HENRY KANE addressed the Planning Commission's denial of the SV 2001-0003 – Beaverton High School Street Vacation, which is related to this particular proposal, expressing his opinion that the City of Beaverton appears to be struggling with the preparation of an ordinance that would stand scrutiny by the Circuit Court that would not be appealed to the Land Use Board of Appeals (LUBA). He pointed out that the public interest statue provides that the street can be closed only if the proposal is within the public interest. Emphasizing that this issue involves a 27-acre site, five acres of which only appears to be utilized for grass, he pointed out that while the buses are currently stacking up on SW 2nd Street, the proposed closure would create a mess on SW Erickson Street and create severe damage to the traffic circulation. Observing that no action can be taken until Tualatin Valley Fire & Rescue (TVF&R) provides permission, he noted that the State Fire Code requires that equal access must be provided. Noting that their first concern is with public health and safety, he expressed his opinion that it is doubtful that TFF&R would agree to block a through street.

Vice-Chairman Barnard advised Mr. Kane that the decision with regard to the Street Vacation has already been made, emphasizing that this is not the subject of this Public Hearing.

Mr. Kane stated that he is aware that the decision with regard to the Street Vacation has already been made and is not the subject of this Public Hearing, adding that TVF&R is duty bound by the State Fire Code to insist upon appropriate access, which can only be provided by this street. He pointed out that it is not appropriate for a cafeteria to block the highway without access for fire and safety vehicles.

<u>TYLER RADDU</u> mentioned that he is a former school bus driver for Beaverton High School and described the sizes of the school buses, pointing out that while the older school buses are 40-42 feet long, approximately the length of 2½ cars, the new buses are 45 feet long, approximately three car lengths. Observing that loading and unloading wheelchair ramps takes time, he pointed out that those

mini-buses would be parked there for quite a while and leave at approximately the same time. He noted that while there were formerly two columns of 13 buses, for a total of 26 buses, now there are 11 and 10 buses, for a total of 21 buses, adding that there appears to be several buses missing. He mentioned that because the buses are parked in different spots every day, the students would need time to locate their buses. He discussed the team buses, observing that these buses arrive early to pick up the teams that would be traveling to various games, as well as the field trip buses that arrive late due to afternoon traffic issues, emphasizing that this would all create additional traffic and parking complications on SW Stott Street and SW Erickson Street.

Expressing his appreciation to Mr. Raddu for his information, Commissioner Pogue requested clarification of how long ago Beaverton High School utilized 26 buses.

Mr. Raddu advised Commissioner Pogue that Beaverton High School had utilized 26 buses a year ago, noting that Southridge High School had been operating at the time.

Commissioner Johansen requested clarification of what time the buses for Merlo Station High School and C. E. Mason (Arts and Communication) High School arrive at Beaverton High School.

Mr. Raddu explained that these buses pick up the students in the morning at their home bus stops and drop them off at Merlo Station High School and C. E. Mason High School, noting that in the afternoon, both of these schools are dismissed at 2:10 p.m., allowing for only 20 minutes travel time for the buses to reach Beaverton High School in order for these students to transfer to the appropriate buses to take them home. He emphasized that because the buses from Merlo Station High School and C. E. Mason High School don't always reach Beaverton High School in time, these students often are unable to make the connection and transfer to the buses that take them to their homes.

Vice-Chairman Barnard expressed his appreciation to Mr. Raddu for the information he provided.

APPLICANT REBUTTAL:

Mr. Angelo referred to the comments of Ms. Edna Starke and Ms. Shannon Starke, pointing out that the lighting issue is addressed within the Development Code. He noted that the applicant has nothing more to add with regard to their issues, observing that these issues would be addressed at the Board of Design Review Hearing scheduled for May 8, 2002. Referring to the existing wooden fence which does not extend to SW Erickson Street, he mentioned that the Beaverton School District is willing to extend this six-foot wooden fence up to SW Erickson Street, as requested by Ms. Edna Starke. He discussed the

landscaping materials between the proposed development and Ms. Edna Starke's property, observing that the applicant is willing to consider a different variety of plant materials, most likely a hardier shrub that would grow faster and more aggressively than the existing vegetation, and that this would be reviewed prior to the Board of Design Review Hearing. He noted that the plans have been coordinated with TVF&R, adding that they had been involved in the Facilities Review process and had indicated that they were process with the proposed access for both parking lots.

Mr. Angelo discussed Mr. Raddu's comments, pointing out that the plans had been reviewed with the transportation staff of the Beaverton School District in terms of circulation and bus parking. Emphasizing that the high school serves as both an activity center and community center that attracts students and visitors, he noted that the applicant is comfortable with the proposed distribution of bus parking.

Commissioner Young requested clarification of the typical number of passengers on a school bus.

Mr. Voytilla explained that while he does have the information with regard to the exact number of students served by each bus, the number quoted has been adequate for 2,200 students projected for campus.

Commissioner Johansen questioned the height of the fence by Ms. Edna Starke's property.

Mr. Angelo described Ms. Edna Starke's fence as a six-foot wooden alternating board, good neighbor type fence, observing that the existing fence is in relatively good condition.

Commissioner Maks mentioned that the shrubbery placed along the fence and the school parking lot would typically screen headlights and prevent glare from spilling onto adjoining properties, emphasizing that often plant materials that grow higher and quicker do not actually serve as a screen.

PUBLIC REBUTTAL TO APPLICANT'S REBUTTAL:

Vice-Chairman Barnard pointed out that public rebuttal of applicant's rebuttal IS restricted to new matters raised in applicant's rebuttal to public testimony.

Ms. Shannon Starke mentioned that she would like to address the issue with regard to continuing the fence out to SW Erickson Street, expressing her opinion that this would not be adequate without extending the fence all the way around SW Erickson Street and towards SW 5th Street.

Ms. Edna Starke expressed her opinion that a wooden fence would not screen noise, pollution or lights, emphasizing that she would prefer a concrete fence.

Ms. Kirkman referred to Development Code Section 60.20.10.6, and clarified that the exceeded parking ratios have been addressed, observing that while the Planning Commission is authorized to require additional parking for a CUP, less would require a Variance. She explained that the Board of Design Review would address the fencing issue, observing that property values is not addressed within the approval criteria. Concluding, she pointed out that TVF&R has reviewed the application and determined that adequate emergency access is available.

Mr. Gustafson noted that the raised concrete pedestrian crossings that have been proposed do not quite meet applicable standards, clarifying that specifying that these crossings be raised would only create further difficulties and that it would be appropriate for the applicant to propose a better means of addressing this issue. Referring to the proposed pedestrian plaza, he noted that such a facility does encourage public transit for students and members of the public.

On question, City Attorney Ted Naemura indicated that he had no comments with regard to this application.

The public portion of the Public Hearing was closed.

8:56 p.m. to 9:03 p.m. -- break.

Commissioner Young stated that he had reviewed and concluded that the findings in the Staff Report are appropriate, adding that he would support a motion for approval of the application, although he is interested in additional Conditions of Approval.

Commissioner Bliss pointed out that while he is in favor of the proposed expansion, he is unable to approve a proposal that does not meet the Development Code. He mentioned that he would be willing to approve the application subject to an agreement with Tri-Met with regard to the ten percent parking reduction. In response to Mr. Naemura's offer to address this issue, he stated that he would like this to be addressed after hearing from his fellow Commissioners.

Emphasizing that many issues had been raised during the Public Hearing for the Street Vacation, Commissioner Johansen observed that he had not supported that application due to the potential impact on the intersection of SW Erickson Street and SW Farmington Road. Expressing his opinion that the applicant has not met the criteria with regard to the burden of proof for the ten percent parking reduction, he stated that he is unable to approve the application, which he feels is inconsistent with regional goals. He pointed out that it is obvious that parking demand is not affected by the availability of public transit or a pedestrian plaza, adding that although he understands the difficulty in expanding this particular site,

the proposal is to build out, rather than up, which is not consistent with an urban type of high school.

Commissioner Pogue expressed his agreement with Mr. Johansen's statements with regard to the pedestrian plaza, adding that although he supports the application, he would like to hear from the City Attorney prior to making a decision. Observing that he is also in favor of Commissioner Maks' suggestion for allocating a student drop-off location, he pointed out that he is not in favor of limiting the availability of the parking space, adding that the use of this area should be determined by the Beaverton School District.

Commissioner Maks concurred with the comments of his fellow Commissioners, observing that with regard to the traffic, this application involves a CUP for a cafeteria. Pointing out that he understands concern with additional traffic, he expressed his disagreement with Commissioner Johansen and stated that the Street Vacation, rather than the CUP, would create this situation. He noted that the proposal would enhance both Beaverton High School and the community. Concluding, he expressed his support of the application, emphasizing that he would like to include some additional Conditions of Approval to address certain issues.

Vice-Chairman Barnard expressed his support of the application, adding that he is also in favor of the proposed pedestrian plaza. Referring to Ms. Edna Starke's request for a fence, he noted that while he appreciates good interaction between neighbors, the request should be proportionate to what is being done at the site.

Mr. Naemura responded to concerns with regard to the proposed pedestrian plaza, referring to a two-step analysis of this issue, as follows:

1. It is evident that this is language appropriate for a Condition of Approval, and the Planning Commission is responsible to make certain that the condition is actually possible. Testimony from Mr. Angelo illustrates that there is space on the site plan that is large enough to accommodate a 300-square foot facility, as provided within the Development Code requirement, indicating that this condition is actually feasible.

2. With regard to providing for the actual language of the condition, since it appears that this facility could be adequately accommodated on the site plan, it is necessary to create a Condition of Approval that contains language that appropriately addresses the intent of the Planning Commission and the Development Code.

Mr. Sparks suggested providing a Condition of Approval with regard to the proposed pedestrian transit plaza, adding that this should specify a size of no less than 300 square feet, while leaving the design details up to the discretion of the Board of Design Review. He also suggested that a Condition of Approval for a

fence should provide general language for a structural or physical separation between the proposed parking lot and Ms. Edna Starke's property, adding that the design issues for this fence also be left up to the discretion of the Board of Design Review.

Vice-Chairman Barnard expressed his agreement with Mr. Sparks' suggestion with regard to the proposed pedestrian transit plaza and Ms. Edna Starke's request for a fence.

Commissioner Maks disagreed with Mr. Sparks' suggestion with regard to the proposed pedestrian transit plaza and Ms. Edna Starke's request for a fence.

Mr. Sparks discussed compatibility and design issues with regard to Ms. Edna Starke's request for a fence, observing while that creating a barrier between the proposed parking lot and the residence involves compatibility, the appearance and materials involves design issues.

Expressing his agreement with Mr. Sparks, Commissioner Maks pointed out that the Planning Commission is responsible for determining proportionality and compatibility. He noted that while the Board of Design Review might determine that a cement wall would provide an appropriate barrier, because this would not be proportionate to the proposed development or necessary for reasonable compatibility, in his opinion, the Planning Commission has the authority to determine the height and material of this barrier or fence.

 Commissioner Johansen commented that while access is an issue for a CUP whether it is a new or expanded use, it is within the purview of the Planning Commission to require additional access. He pointed out that he does not agree with Commissioner Maks' statement that the traffic issues that have been addressed by the Street Vacation are not subject to consideration with this CUP application. He expressed his opinion that a certain level of creativity exists with attempting to demonstrate that there is a justifiable basis for granting parking reduction based upon available transit service.

Commissioner Bliss stated that he finds it difficult to condition a parking reduction based upon something that might not actually occur, emphasizing that other applicants are required to provide all of the necessary information and background data that has not been provided with this application. He referred to Development Code Section 6.20.10.10.A.2(e) and Section 6.20.10.10.A.3.f, pointing out that any applicant requesting this parking reduction should provide the appropriate supporting documentation. He emphasized that he is concerned with the functionality of this proposed pedestrian plaza, rather than the color or size of the benches or other design issues. Concluding, he stated that although he supports Beaverton High School, he is opposed to this application.

Commissioner Maks **MOVED** and Commissioner Young **SECONDED** a motion to approve CUP 2001-0031 – Beaverton High School Cafeteria and Parking Lot Expansion Conditional use Permit, based upon the testimony, reports and exhibits, new evidence presented during the Public Hearing on the matter and upon the background facts, findings and conclusions found in the Staff Report dated March 13, 2002, including Conditions of Approval Nos. 1 through 5, and including additional Conditions of Approval Nos. 1 through 4, and adding additional Conditions of Approval, as follows:

6. The Beaverton School District shall provide a student drop off of approximately 60 feet on SW Erickson Street, adjacent to Beaverton High School.

7. The applicant shall provide a pedestrian plaza, as defined in Development Code Section 60.20.10.A.2. This pedestrian plaza must be open to the public and be at least 300 square feet and provide landscaping and a trash receptacle, as well as a transit shelter, if required by Tri-Met.

8. The applicant shall provide a wooden barrier along the southern property line of the southern parking lot to SW Erickson Street to provide screening for the adjacent property owners, the height and design of which is to be determined by the Board of Design Review.

Mr. Sparks requested clarification of Condition of Approval No. 8, specifically whether the fence would extend only to SW Erickson Street or also down to SW 5th Street, as requested by Ms. Edna Starke.

Commissioner Maks clarified that this fence would extend only to SW Erickson Street.

Commissioner Johansen **MOVED** and Commissioner Bliss **SECONDED** a motion to amend the motion to include Condition of Approval No. 9, as follows:

9. The number of outside parking spaces will be no fewer than 480.

Commissioner Johansen explained the purpose of his proposed amendment and additional Condition of Approval, observing that this would allow this issue to be addressed in a future action at the option of the applicant.

Commissioner Maks suggested that conditioning 480 additional parking spaces would require the applicant to appear again before the Planning Commission to modify the CUP, expressing his opinion that this Condition of Approval would not accomplish anything.

44 45

46

1 Mr. Naemura observed that an inherent conflict exists between the main motion 2 and the proposed amendment to the motion, adding the active motion-making process could not address and resolve this issue. 3 4 Vice-Chairman Barnard requested a two-minute session with the City Attorney 5 for clarification purposes. 6 7 Commissioner Maks suggested that this issue could be resolved by calling the 8 question on the proposed amendment. 9 10 Commissioner Johansen requested clarification of the conflict of the main motion 11 and the proposed amendment. 12 13 Mr. Naemura pointed out that the amendment to the motion challenges the 14 sufficiency of the motion to stand on evidence, observing that this involves what 15 he referred to as "dueling motions". 16 17 Commissioner Johansen expressed his opinion that this does not involve a 18 "dueling motion". 19 20 Mr. Naemura reiterated that there is a significant conflict between the main 21 22 motion and the proposed amendment. 23 Motion on the amendment to the main motion providing for the proposed 24 additional Condition of Approval No. 9 **FAILED** by the following roll call vote: 25 26 **AYES:** Bliss and Johansen. 27 28 **NAYS:** Barnard, Maks, Pogue and Young. 29 30 Commissioner Young discussed the potential impacts of Street Vacations, 31 observing that the decision with regard to the related application for a Street 32 Vacation has been made. He pointed out that the request for the proposed 33 reduction in parking should demonstrate that the criteria had been adequately 34 addressed. 35 36 Commissioner Johansen expressed his agreement with Commissioner Young, 37 noting that the parking analysis must demonstrate that vehicle parking demand 38 would be adequately met with the reduced parking. He expressed his concern that 39 it is dangerous to disregard this particular requirement in approving a reduction in 40 parking. 41 42 Vice-Chairman Barnard acknowledged Commissioner Johansen's comments, 43

clarifying that the issue now involves the main motion, including the three

additional Conditions of Approval, as proposed by Commissioner Maks.

1	Motion CARRIED, by the following roll call vote:
2	AYES: Barnard, Maks, Pogue and Young
4	ATES. Barnard, Waks, 1 ogue and 1 oung
5	NAYS: Bliss and Johansen.
6	
7	9:51 p.m Mr. Sparks, Ms. Kirkman, Mr. Gustafson and Mr. Naemura left.
8	
9	9:52 p.m. to 9:55 p.m. – break.
10 11	Chairman Voytilla returned to the dais.
12 13	Commissioner Barnard returned the gavel to Chairman Voytilla.
	PPROVAL OF MINUTES:
16 17	Minutes of the meeting of March 6, 2002, submitted. Chairman Voytilla
18	requested that line 20 of page 13 be amended, as follows: "very involved with
19	the last <u>next</u> two projects" Commissioner Young requested that line 2 of page
20	19 be amended, as follows: "whether these facilities are relative to a grid of
21	530 square feet." Commissioner Young requested that line 5 of page 19 be
22	amended, as follows: "Southridge High School is in excess relative to a grid
23	of 530 square feet" Commissioner Bliss MOVED and Commissioner Young
24	SECONDED a motion that the minutes be approved, as amended.
25	Mail CARRIED II I I I I I I I I I I I I I I I I I
26	Motion CARRIED , unanimously, with the exception of Commissioner Johansen,
27	who abstained from voting on this issue.
28 29	Minutes of the meeting of March 13, 2002, submitted. Commissioner Johansen
30	requested that line 25 of page 4 be amended, as follows: "He pointed out that an
31	appellate appellant could go to a great deal of effort" Commissioner Young
32	MOVED and Commissioner Bliss SECONDED a motion that the minutes be
33	approved, as amended
34	
35	Motion CARRIED, unanimously, with the exception of Commissioner Pogue,
36	who abstained from voting on this issue.
37	
38	Minutes of the meeting of March 20, 2002, submitted. Commissioner Bliss
39 40	MOVED and Commissioner Johansen SECONDED a motion that the minutes be
40 41	approved as written.
+1 42	Motion CARRIED , unanimously.
-	

MISCELLANEOUS BUSINESS:

43

44 45 46

The meeting adjourned at 10:00 p.m.

WORK SESSION:

A. <u>SCENIC TREE PROJECT</u>

Discussion of open house event on April 13, 2002. Introduce the Scenic Tree Inventory data.

Senior Planner Barbara Fryer requested a continuance of the Work Session until May 1, 2002, observing that there are no items on that agenda at this time, adding that she would like to provide some additional items of information for review prior to that time. She also requested the Commissioners to think about how they would like staff to present this information with regard to a specific application. She urged the Commissioners to consider the various criteria that had been developed last year, including how to weight categories and determine which are significant resources. Referring to the Open House with regard to the Scenic Tree Project that had been held at the Library on April 13, 2002, she pointed out that over 11,000 postcards had been mailed out and that approximately 300 individuals had attended this Open House, many of whom had returned responses to the surveys that had been distributed.

In response to a question by Commissioner Barnard, Ms. Fryer clarified that staff had scheduled hourly presentations in the Conference Room at the Library, followed by a question and answer session. Meeting Rooms "A" and "B" were set up with maps and resource information.

Chairman Voytilla mentioned that he had received one testimony card with regard to this issue from Mr. Bob Ringo, requesting that staff notify him of the scheduled time and location for the continuance.

Commissioner Johansen suggested that staff could provide information with regard to the appropriate map locations referenced in communications from the public.

Ms. Fryer advised Commissioner Johansen that the letters would be discussed at a later time, when an actual Comprehensive Plan Amendment has been proposed.

The meeting adjourned at 10:05 p.m.